

King County

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

Meeting Agenda

Government Accountability, Oversight and Financial Performance Committee

Councilmembers: Bob Ferguson, Chair; Pete von Reichbauer, Vice Chair; Larry Gossett, Kathy Lambert

> Staff: Pat Hamacher, Lead Staff (206-296-1642) Joanne Rasmussen, Committee Assistant (206-296-0333)

9:30 AM

Tuesday, April 10, 2012

Room 1001

Pursuant to K.C.C. 1.24.035 A. and F., this Government Accountability, Oversight and Financial Performance Committee meeting is also noticed as a meeting of the Metropolitan King County Council, whose agenda is limited to the committee business. In this meeting only the rules and procedures applicable to committees apply and not those applicable to full council meetings.

- 1. Call to Order
- 2. Roll Call

To show a PDF of the written materials for an agenda item, click on the agenda item below.

3. Approval of Minutes pp 3-6

March 27, 2012

Discussion and Possible Action

4. Proposed Substitute Ordinance No. 2011-0493.2 pp 7-34

AN ORDINANCE making willful violation of wage payment requirements a basis for debarment or suspension from consideration for the award of contracts with the county; and amending Ordinance 12138, Section 18, as amended, and K.C.C. 4.16.145.

Sponsors: Mr. Ferguson and Mr. Gossett

Mike Alvine, Council Staff



Sign language and communication material in alternate formats can be arranged given sufficient notice (296-1000).

TDD Number 296-1024.

ASSISTIVE LISTEMING DEVICES AVAILABLE IN THE COUNCIL CHAMBERS.



5. <u>Proposed Motion No. 2012-0122</u> pp 35-42

A MOTION related to the establishment of a veterans internship program in King County, requesting the department of executive services human resources management division, to prepare and submit, for council review and acceptance, a report that evaluates the feasibility and implementation of a veterans internship program in King County.

Sponsors: Mr. Dunn, Mr. Ferguson and Ms. Lambert

Kelli Carroll, Council Staff

Briefing

6. <u>Briefing No. 2012-B0058</u> pp 43-50

Briefing on Office of Law Enforcement Oversight (OLEO) Annual Report

John Resha, Council Staff Charles Gaither, Director, Office of Law Enforcement Oversight

7. <u>Briefing No. 2012-B0057</u> pp 51-65

Briefing on the appointment and confirmation process for members of the Citizens' Elections Oversight Committee

Mike Alvine, Council Staff

Other Business

Adjournment



King County

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

Meeting Minutes

Government Accountability, Oversight and Financial Performance Committee

Councilmembers: Bob Ferguson, Chair; Pete von Reichbauer, Vice Chair; Larry Gossett, Kathy Lambert

Staff: Pat Hamacher, Lead Staff (206-296-1642) Joanne Rasmussen, Committee Assistant (206-296-0333)

9:30 AM

Tuesday, March 27, 2012

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Pursuant to K.C.C. 1.24.035 A. and F., this Government Accountability, Oversight and Financial Performance Committee meeting is also noticed as a meeting of the Metropolitan King County Council, whose agenda is limited to the committee business. In this meeting only the rules and procedures applicable to committees apply and not those applicable to full council meetings.

1. Call to Order

Chair Ferguson called the meeting to order at 9:31 a.m.

2. Roll Call

Present: 4 - Mr. Ferguson, Mr. von Reichbauer, Mr. Gossett and Ms. Lambert

3. Approval of Minutes

Councilmember von Reichbauer moved approval of the March 13, 2012 meeting minutes. The motion passed.

Discussion and Possible Action

4. Proposed Ordinance No. 2012-0118

AN ORDINANCE adopting the revision of voting precincts of King County for the year 2012.

Sponsors: Mr. Ferguson

Clifton Curry, Council Staff, briefed the committee and answered questions from the members. David Wilson, Elections GIS Supervisor, answered questions from the members.

Councilmember von Reichbauer moved Amendment 1correcting Attachment B to the ordinance. Amendment 1 passed 3-0 with Councilmember Lambert excused. This item was expedited to the April 2. 2012 King County Council agenda.

A motion was made that this Ordinance be Recommended Do Pass Substitute

Consent. The motion carried by the following vote:

Yes: 4 - Mr. Ferguson, Mr. von Reichbauer, Mr. Gossett and Ms. Lambert

Briefing

5. Briefing No. 2012-B0046

A briefing on the 2012 Annual Report of the Citizens' Elections Oversight Committee

Mike Alvine, Council Staff, briefed the committee and answered questions from the members. Ellen Hansen, Chair, Citizens' Election Oversight Committee, offered comments and answered questions from the members.

This matter was Presented

6. Briefing No. 2012-B0047

A briefing on the response to the 2012 Budget Proviso #1 for the Department of Elections

Mike Alvine, Council Staff, briefed the committee and answered questions from the members.

This matter was Presented

7. Briefing No. 2012-B0048

Briefing on County Bond Ratings

Pat Hamacher, Council Staff, introduced Ken Guy, Finance Director, Finance and Business Operations Division (FBOD), Rob Shelley, Financial Advisor, Seattle-Northwest Securities Corporation, and Nigel Lewis, Senior Debt Analyst, FBOD. Mr. Guy and Mr. Shelley briefed the committee and answered questions during a PowerPoint Presentation. Nigel Lewis, Senior Debt Analyst, FBOD, was present to answer questions.

This matter was Presented

Discussion and Possible Action

8. Proposed Substitute Ordinance No. 2011-0493.2

AN ORDINANCE making willful violation of wage payment requirements a basis for debarment or suspension from consideration for the award of contracts with the county; and amending Ordinance 12138, Section 18, as amended, and K.C.C. 4.16.145.

Sponsors: Mr. Ferguson and Mr. Gossett

Mike Alvine, Council Staff, briefed the committee and answered questions from the members. Ken Guy, Finance Director, Finance and Business Operations Division, answered questions from the members.

This matter was Deferred

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There was no further business to come before the committee.

Adjournment

The meeting was adjourned at 11:07 a.m.

Approved this	day of	·
		Clerk's Signature

King County Page 3

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Government Accountability and Oversight Committee STAFF REPORT

Agenda Item:	4	Name:	Mike Alvine
Proposed No.:	2011-0493	Date:	April 10, 2012
Invited:	nvited: Ken Guy, Director, Finance and Business Operations Division, DES		ss Operations Division, DES

SUBJECT: An ordinance making willful violation of wage payment requirements a basis for debarment or suspension from consideration for the award of contracts with the county; and amending Ordinance 12138, Section 18, as amended, and K.C.C. 4.16.145.

SUMMARY:

The ordinance would give the Executive authority to debar or suspend a vendor or contractor from doing business with King County if the Washington State Department of Labor and Industries finds the company in "willful" violation of state and federal wage provisions.

UPDATE:

The substitute ordinance received a Do Pass recommendation for the Council. At Council it was re-referred to the GAOFP Committee in order to make additional changes. Those changes are described later in this report under AMENDMENT.

BACKGROUND:

King County code 4.26.245 already authorizes the Executive to suspend or exclude (debar) firms from doing business for various activities including criminal offenses of state or federal law such as theft, forgery, bribery, falsification or destruction of records, receiving stolen property and violation of antitrust statutes. In addition, the Executive can suspend or debar companies from doing business with King County for unsatisfactory performance in a recent contract or engagement and for ethics violations.

The Washington State Department of Labor and Industries (L&I), among other responsibilities, is the watchdog agency that ensures employers follow the minimum wage law, pay overtime correctly and pay employees their earned wages, including their last paycheck when separating employment. This authority can be found in chapter 49.48 RCW. Last year L&I reported over 4,000 complaints by employees of wage theft. L&I investigates these claims and must make a determination if the complaint is valid within 60 days. If L&I determines that an employer has illegally withheld wages from an employee they issue a citation and the employer is obligated to pay the wages due. In more serious cases, L&I can find the employer is in "willful" violation of wage laws. In other words, the employer is

knowingly violating wage laws and civil penalties can apply. L&I considers an employer to be a "repeat willful violator" if they have two willful violation findings in a three-year period.

ANALYSIS:

The ordinance would give the Executive authority to debar or suspend a vendor or contractor from doing business with King County if the Washington State Department of Labor and Industries finds a company in "willful" violation of state and federal wage provisions. L&I makes these determinations on a regular basis.

Chapter 49.48 RCW provides L&I with specific authorities and remedies to pursue employers found in violation of state wage laws. It also allows L&I to have reciprocal agreements with other states. This could allow for suspension or debarment of firms that are willful violators of wage laws that are based in other states.

AMENDMENT:

At the chair's request staff drafted an amendment that reconfigures K.C.C. 4.16.145. It divides the problematic behavior of persons, firms or other legal entities that want to do business with King County into two groups. The most serious behaviors, such as convictions under state or federal statues for embezzlement, theft, forgery, bribery, falsification or destruction of records and receiving stolen property and other offenses are grounds for mandatory suspension or debarment from doing business with King County. Willful violations of state wage laws fall into the category of mandatory suspension or debarment as do persons, firms or other legal entities that have had civil judgments against them for violation of wage payment laws. Persons, firms or other legal entities that commit these offenses would be eligible to do business with King County after a five-year period with no further offenses.

Lesser offenses such as violations of ethical standards or failure to perform or poor performance on previous county contracts are not conditions for mandatory suspension or debarment, although the Executive has the authority to suspend or debar for this second category. Added to this category of offenses for which the Executive has the authority to suspend or debar a person, firm or individual is the situation where King County may be involved in a lawsuit with the entity.

There is also a provision calling on the Executive to create a due process procedure for persons, firms or other legal entities to explain why they should not be suspended or debarred.

Section 2. of the striking amendment calls for the Executive to develop supplemental bidder criteria. In 2007 state law changed to allow jurisdictions to develop supplemental bidder criteria. The City of Seattle has, for example, already developed supplemental bidder criteria. The striker calls for criteria related The King County Strategic Plan.

Finally, there is a "safety valve" clause that if the Executive determines that significant harm would accrue to King County by suspending or debarring a person, firm or other legal entity from doing business with King County, the Executive can decide not suspend or debar but must inform the Council of his decision within 30 days.

ATTACHMENTS:

- Proposed Substitute Ordinance 2011-0493
 Striking Amendment 1.2 to Proposed Substitute Ordinance 2011-0493
- 3. Title Amendment 1 to Proposed Substitute Ordinance 2011-0493
- 4. City of Seattle Supplemental Bidder Responsibility Criteria

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GAOFP Packet Materials Page 10



KING COUNTY

Attachment 1

Signature Report

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

April 6, 2012

Ordinance

	Proposed No. 2011-0493.2 Sponsors Ferguson and Gossett	
1	AN ORDINANCE making willful violation of wage	
2	payment requirements a basis for debarment or suspension	
3	from consideration for the award of contracts with the	
4	county; and amending Ordinance 12138, Section 18, as	
5	amended, and K.C.C. 4.16.145.	
6	STATEMENT OF FACTS:	
7	1. King County's vision, as stated in the county's strategic plan, is to be "a	
8	diverse and dynamic community with a healthy economy and environment	
9	where all people and businesses have the opportunity to thrive." Among	
10	the guiding principles contained in the strategic plan are accountability,	
11	fairness and justice.	
12	2. Employer violation of wage payment requirements runs contrary to	
13	King County's vision and guiding principles. Such violations, also known	
14	as "wage theft," can take a number of forms, including withholding an	
15	employee's last paycheck when the employee leaves a job, not paying for	
16	all hours worked, stealing tips, failing to pay overtime as required and	
17	paying less than the minimum wage.	
18	3. Wage theft is a nationwide problem. According to a 2008 survey	
19	funded by the Ford Foundation, of the 4,387 workers interviewed in low-	

20	wage industries in the three largest United States cities-Chicago, Los
21	Angeles, and New York-sixty-eight percent had experienced at least one
22	pay-related violation of the law in the previous work week. The average
23	worker lost \$51 out of average weekly earnings of \$339 for a loss of
24	fifteen percent of earnings.
25	4. In Washington State, according to the Washington State Department of
26	Labor & Industries, an average of eleven Wage Payment Act violation
27	claims are filed each day, totaling over 4,000 claims in 2010.
28	5. Wage theft commonly occurs in low-wage industries, but is not limited
29	to any particular sector of the economy, and no group of workers is
30	immune.
31	6. Wage theft detrimentally impacts workers and hurts businesses that
32	follow the law. Businesses are placed at a disadvantage when competitors
33	keep costs artificially low by unlawfully withholding payments from their
34	employees. Taxpayers shoulder a disproportionate share of the national
35	tax burden when employers fail to pay payroll taxes. Unpaid workers are
36	deprived of money to buy goods and services that benefit their families
37	and the local economy.
38	7. The elimination of wage theft will foster fair business practices and
39	promote the dignity and economic security of employees.
40	8. Currently, in Washington State, wage theft complaints are handled by
41	the Washington state Department of Labor and Industries. Wage theft is
42	punishable by civil fines and the recovery of lost wages by the employee.

43	According to RCW 49.48.082 through 4.48.087, the Department of Labor
44	and Industries issues a citation for a willful violation when an employer
45	has violated a wage payment requirement and the violation was knowing
46	and intentional and neither accidental nor the result of a bona fide dispute.
47	9. King County contracts with outside vendors, awarding an average of
48	500 professional, construction, and goods and services contracts each year.
49	Since 2006, the county has awarded more than 3,000 contracts to over
50	4,000 outside vendors for a combined total of over \$3.5 billion.
51	10. King County should not reward employers who are "willful violators"
52	of state wage laws by awarding them a county contract.
53	BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:
54	SECTION 1. Ordinance 12138, Section 18, as amended, and K.C.C. 4.16.145 are
55	hereby amended to read as follows:
56	The executive shall comply with the following procedures in contract debarment
57	and suspension actions.
58	A. After reasonable notice to the person involved and reasonable opportunity for
59	that person to be heard, the executive shall have authority to debar a person, firm or other
60	legal entity for cause from consideration for award of contracts with the county. The
61	debarment shall be for a period of not more than two years.
62	B. The executive shall have the authority to suspend a person, firm or other legal
63	entity from consideration for award of contracts if there is probable cause for debarment.
64	The suspension shall be for a period of not more than six months.

65	C. The authority to debar or suspend shall be exercised in accordance with
66	procedures established by the executive.
67	D. The causes for debarment or suspension include the following:
68	1. Conviction for commission of a criminal offense as an incident to obtaining
69	or attempting to obtain a public or private contract or subcontract, or in the performance
70	of such contract or subcontract;
71	2. Conviction under state or federal statutes of embezzlement, theft, forgery,
72	bribery, falsification or destruction of records, receiving stolen property, or any other
73	offense indicating a lack of business integrity or business honesty which currently,
74	seriously, and directly affects responsibility as a contractor to the county;
75	3. Conviction under state or federal antitrust statutes arising out of the
76	submission of bids or proposals;
77	4. Violation of contract provisions, such as the following, of a character which
78	is regarded by the executive to be so serious as to justify debarment action:
79	a. deliberate failure without good cause to perform in accordance with the
80	specifications or within the time limit provided in the contract($(, or)$);
81	b. substantial failure to comply with commitments to and contractual
82	requirements for participation by minority and women's business enterprises and equal
83	employment opportunity((5)); or
84	c. a recent record of failure to perform or of unsatisfactory performance in
85	accordance with the terms of one or more contracts; provided that failure to perform or
86	unsatisfactory performance caused by acts beyond the control of the contractor shall not
Q 7	he considered to be a basis for debarment:

88	5. Violation of ethical standards set forth in contracts with the county;((or))
89	6. Willful violation of a wage payment requirement, under chapter 49.48 RCW
90	where the citation and notice of assessment for the violation was issued by the
91	Washington state Department of Labor and Industries within the three years preceding
92	commencement of the debarment or suspension; or
93	7. Any other cause that the executive determines to be so serious and
94	compelling as to affect responsibility as a contractor to the county, including debarment
95	by another governmental entity for any cause similar to those set forth herein.
96	E. The executive shall issue a written decision stating the reasons for the
97	debarment or suspension. Such <u>a</u> decision shall be promptly mailed or otherwise
98	furnished to the debarred or suspended person and any other party intervening.
99	F. The executive's decision of debarment or suspension, unless fraudulent, shall
100	constitute the final and conclusive decision on behalf of the county. After a final decision
101	has been made, the executive shall submit a report to the council giving the name of the

102	person, firm or other legal entity suspended	or debarred and the reason($((s))$) or reasons
103	for such <u>a</u> suspension or debarment.	
104		
		KING COUNTY COUNCIL KING COUNTY, WASHINGTON
	ATTEST:	Larry Gossett, Chair
	Anne Noris, Clerk of the Council	
	APPROVED this day of,	·
		Dow Constantine, County Executive
	Attachments: None	

S1.2

March 6, 2012

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ma
Proposed No.: Ferguson

2011-0493

STRIKING AMENDMENT TO PROPOSED ORDINANCE 2011-0493, VERSION 2

- 2 On page 1, beginning on line 6, strike everything through page 6, line 103, and insert:
- 3 "STATEMENT OF FACTS:
- 1. King County's vision, as stated in the county's strategic plan, is to be "a diverse and dynamic community with a healthy economy and environment where all people and businesses have the opportunity to thrive." Among the guiding principles contained in the strategic plan are accountability, fairness and justice.
- 2. Employer violation of wage payment requirements runs contrary to

 King County's vision and guiding principles. Such violations, also known

 as "wage theft," can take a number of forms, including withholding an

 employee's last paycheck when the employee leaves a job, not paying for

 all hours worked, stealing tips, failing to pay overtime as required and

 paying less than the minimum wage.
 - 3. Wage theft is a nationwide problem. According to a 2008 survey funded by the Ford Foundation, of the four thousand three hundred eighty-seven workers interviewed in low-wage industries in the three largest

18	United States cities, which are Chicago, Los Angeles and New York,
19	sixty-eight percent had experienced at least one pay-related violation of
20	the law in the previous work week. The average worker lost fifty-one
21	dollars out of average weekly earnings of three hundred thirty-nine
22	dollars, for a loss of fifteen percent of earnings.
23	4. In Washington state, according to the Washington state Department of
24	Labor and Industries, an average of eleven Wage Payment Act violation
25	claims are filed each day, totaling over four thousand claims in 2010.
26	5. Wage theft commonly occurs in low-wage industries, but is not limited
27	to any particular sector of the economy, and no group of workers is
28	immune.
29	6. Wage theft detrimentally impacts workers and hurts businesses that
30	follow the law. Businesses are placed at a disadvantage when competitors
31	keep costs artificially low by unlawfully withholding payments from their
32	employees. Taxpayers shoulder a disproportionate share of the national
33	tax burden when employers fail to pay payroll taxes. Unpaid workers are
34	deprived of money to buy goods and services that benefit their families
35	and the local economy.
36	7. The elimination of wage theft will foster fair business practices and
37	promote the dignity and economic security of employees.
38	8. Currently, in Washington state, wage theft complaints are handled by
39	the Washington state Department of Labor and Industries. Wage theft is
40	punishable by civil fines and the recovery of lost wages by the employee.

41	According to RCW 49.48.082 through 49.48.087, the Department of
42	Labor and Industries issues a citation for a willful violation when an
43	employer has violated a wage payment requirement and the violation was
44	knowing and intentional and neither accidental nor the result of a bona
45	fide dispute.
46	9. King County contracts with outside vendors, awarding an average of
47	five hundred professional, construction, and goods and services contracts
48	each year. Since 2006, the county has awarded more than three thousand
49	contracts to over four thousand outside vendors for a combined total of
50	over \$3.5 billion.
51	10. King County should not reward employers who are "willful violators"
52	of state wage laws by awarding them a county contract, but should
53	promote fair and ethical business practices that conform to the law and
54	encourage a growing and diverse King County economy and vibrant,
55	thriving and sustainable communities.
56	11. Wage theft and certain criminal offenses such as convictions under
57	state or federal statues for embezzlement, theft, forgery, bribery,
58	falsification or destruction of records and receiving stolen property and
59	other offenses are grounds for suspension or debarment from doing
60	business with King County.
61	BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:
62	SECTION 1. Ordinance 12138, Section 18, and K.C.C. 4.16.145 are hereby
63	amended to read as follows:

64	The executive shall comply with the following procedures in contract debarment
65	and suspension actions.
66	A. After reasonable notice to the person involved and reasonable opportunity for
67	that person to be heard, the executive shall have authority to debar a person, firm or other
68	legal entity for cause from consideration for award of contracts with the county. The
69	debarment shall be for a period of not more than two years.
70	B. The executive shall have the authority to suspend a person, firm or other legal
71	entity from consideration for award of contracts if there is probable cause for debarment.
72	The suspension shall be for a period of not more than six months.
73	C. The authority to debar or suspend shall be exercised ((in accordance with)) by
74	procedures established by the executive in accordance with this chapter.
75	D. The ((causes for debarment or suspension include the following)) executive
76	shall suspend or debar a person, firm or other legal entity for:
77	1. Conviction within the five years preceding commencement of the debarment
78	or suspension for commission of a criminal offense as an incident to obtaining or
79	attempting to obtain a public or private contract or subcontract, or in the performance of
80	((such)) the contract or subcontract;
81	2. Conviction within the five years preceding commencement of the debarment
82	or suspension under state or federal statutes of embezzlement, theft, forgery, bribery,
83	falsification or destruction of records, receiving stolen property((5)) or any other offense
84	indicating a lack of business integrity or business honesty ((which)) that currently,
85	seriously((5)) and directly affects responsibility as a contractor to the county;

86	3. Conviction within the five years preceding commencement of the debarment
87	or suspension under state or federal antitrust statutes arising out of the submission of bids
88	or proposals; <u>or</u>
89	4. ((Violation of contract provisions, such as the following, of a character which
90	is regarded by the executive to be so serious as to justify debarment action:
91	a. deliberate failure without good cause to perform in accordance with the
92	specifications or within the time limit provided in the contract, or
93	b. substantial failure to comply with commitments to and contractual
94	requirements for participation by minority and women's business enterprises and equal
95	employment opportunity, or
96	c. a recent record of failure to perform or of unsatisfactory performance in
97	accordance with the terms of one or more contracts; provided that failure to perform or
98	unsatisfactory performance caused by acts beyond the control of the contractor shall not
99	be considered to be a basis for debarment;)) Violation of state wage payment laws,
100	including:
101	a. willful violation of a wage payment requirement, as defined in RCW
102	49.48.082, where the citation and notice of assessment for the violation was issued within
103	the five years preceding commencement of the debarment or suspension; or
104	b. civil judgments entered by a court against the person, firm or other legal
105	entity for violations of wage payment requirements under state law within the five years
106	preceding commencement of the debarment or suspension.
107	E. The executive should suspend or debar a person, firm or other legal entity for:

108	((5.)) 1. Violation of ethical standards set forth in contracts with the county;
109	$((\Theta \mathbf{r}))$
110	2. Violation of contract provisions, such as the following, of a character that is
111	regarded by the executive to be so serious as to justify debarment action:
112	a. deliberate failure without good cause to perform in accordance with the
113	specifications or within the time limit provided in the contract;
114	b. substantial failure to comply with commitments to and contractual
115	requirements for participation by minority and women's business enterprises and equal
116	employment opportunity; or
117	c. a recent record of failure to perform or of unsatisfactory performance in
118	accordance with the terms of one or more contracts, though failure to perform or
119	unsatisfactory performance caused by acts beyond the control of the contractor shall not
120	be considered to be a basis for debarment; or
121	((6.)) 3. Any other cause that the executive determines to be so serious and
122	compelling as to affect responsibility as a contractor to the county, including debarment
123	by another governmental entity for any cause similar to those set forth ((herein)) in this
124	subsection E.
125	$((E_{-}))$ <u>F.</u> The executive shall issue a written decision stating the reasons for the
126	debarment or suspension. Such \underline{a} decision shall be promptly mailed or otherwise
127	furnished to the debarred or suspended person and any other party intervening.
128	((F.)) G. The executive's decision of debarment or suspension, unless based on
129	fraudulent information, shall constitute the final and conclusive decision on behalf of the
130	county. After a final decision has been made, the executive shall submit a report to the

131	council giving the name of the person, firm or other legal entity suspended or debarred
132	and the reason(($\frac{(s)}{(s)}$)) or reasons for such <u>a</u> suspension or debarment.
133	H. Notwithstanding subsection D. or E. of this section, the executive has the
134	authority to not suspend or debar a person, firm or legal entity if the executive determines
135	significant harm would accrue to the county by suspension or debarment of the person,
136	firm or other legal entity or that mitigating circumstances do not warrant debarment or
137	suspension, and notifies the council within thirty days of the executive's determination.
138	SECTION 2. A. The executive shall develop supplemental bidder responsibility
139	criteria, as authorized in RCW 39.04.350, for the purposes of promoting fair competition
140	between bidders and ensuring the award of contracts conforms to the goals of the King
141	County Strategic Plan.
142	B. The executive shall submit a report on the development of supplemental
143	bidder responsibility criteria by July 1, 2012, in the form of a paper original and an
144	electronic copy with the clerk of the council, who shall retain the original and provide an
145	electronic copy to all councilmembers and to the committee coordinator for the
146	government accountability, oversight and financial performance committee or its
147	successor."
148	
149	EFFECT: Makes suspension and debarment mandatory for wage theft and a
150	variety of criminal offenses, such as convictions under state or federal statues for
151	embezzlement, theft forgery, bribery, falsification or destruction of records and
152	receiving stolen property, except that the Executive has the authority not to debar a
153	person, firm or other legal entity if the Executives determines that significant harm

would come to the County if suspension or debarment occurred. Requires due process before imposing suspension or debarment. Also directs the Executive to develop supplemental responsible bidder criteria. Makes technical corrections. March 27, 2012 **T1**

ma
Proposed No.: Ferguson

2011-0493

1 TITLE AMENDMENT TO PROPOSED ORDINANCE 2011-0493, VERSION 2

- 2 On page 1, beginning on line 1, strike everything through line 5 and insert:
- 3 "AN ORDINANCE making changes to King County's
- 4 procurement process; and amending Ordinance 12138,
- 5 Section 18, as amended, and K.C.C. 4.16.145."

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7 EFFECT: Makes the title conform to the striking amendment.

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City of Seattle, Department of Executive Administration Contracting Services Division

Revised 12/10/2009

Supplemental Bidder Responsibility Criteria

After bid opening and prior to award, the apparent low bidder must complete, sign and submit this form with attachments to the Contracting Services Division (See instructions at the end of this form). The form must be submitted no later than three (3) Business Days after the Bid Opening Date, unless a different time and date is required by the specifications. The Owner may also request the Form from additional bidders.

PW#	Project Name	
Part A: General Company	Information	
Company Name		
Address		
Contact Name and Title		
Contact Phone		Contact E-mail
Years in business as a		Years in business as
Prime Contractor		a sub-contractor
Years in business	under present Name	
List any former company the company, it principals has operate	s Owners, and/or its	s
Explain reason for name	change(s) in the past 5 years	

Part B: Work Experience

1. Work Completed

On the attached Project Experience form, please list all construction contracts completed in the past five (5) years (or longer if required in the specifications) which are similar in type, size and scope of work to this project. If this project contains specific supplemental bidder qualifications, the specifications will define type, size, and scope of work along with any other requirements for the number of projects and date of projects.

Note: In evaluating whether the projects were "successfully completed," the Owner may check owner references for previous projects and use the owner's assessment of the Bidder's performance, including but not limited to the following areas, so please be thorough in your descriptions:

- Quality control;
- Safety record;
- Timeliness of performance;
- Use of skilled personnel;
- Management of subcontractors;
- Availability of and use of appropriate equipment;
- Compliance with contract documents;
- Management of submittals process, change orders and close out; and
- Any other criteria listed on this form.

2. Personnel

List the Superintendent and Project Manager who will be assigned to this project. Identify any concurrent projects in process, or planned projects, and how their time will be allotted among the projects. Attach detailed resumes for each with a listing of all projects supervised or managed within the past five (5) years (or longer if required in the specifications), with references and contact information for each project. If this project contains specific supplemental bidder qualifications, the specifications will define type, size, and scope of work along with any other requirements for the number of projects and date of projects.

Superintendent	Project Manager

Note: In evaluating the resumes, the Owner may check owner references for previous projects and use the owner's assessment of the Personnel's performance, including but not limited to the following areas, so please be thorough in your descriptions:

- Quality control;
- Safety record;
- Timeliness of performance;
- Use of skilled personnel;
- Management of subcontractors;
- Availability of and use of appropriate equipment
- Compliance with contract documents;
- Management of submittals process, change orders and close out; and
- Any other criteria listed on this form.

3. Equipment

List all equipment owned or leased which you intend to use on this project:

Type of Equipment			Size or Capacity	Owned or leased?
	100			
		/ \ \		
46	100			

4. Work in Progress

List all construction contracts in progress. List project name, Owner, contract amount, percent of work performed with own forces, anticipated completion date.

Project Name	Owner and Contact Information	Contract Amount	% Self Performed	Completion Date

\triangleright	For the following,	please check the	appropriate box and	attach an explanation if	required.
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A "yes" answer does not automatically make your firm not responsible, but your firm will be evaluated based on your explanation.

Part C: Compliance History

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and Industries.

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Per	formance Evaluation
6.	Has your firm, under present or past business name, received one or more "Deficient "or "Inadequate" evaluations from the City of Seattle or another governmental agency on a construction project within the last five (5) years?
	☐ Yes ☐ No
D - 4	If "yes" attach a separate, signed/dated statement listing the projects and an explanation.
	parment
7.	In the last five (5) years has your firm, any firm with which any of your company's owners, officers or partners was associated, been debarred, disqualified, removed or otherwise prevented from bidding on, or completing any government agency or public works project for any reason?
	NOTE: "associated with" refers to another construction firm in which an owner, partner or officer of your firm held a similar position.
	☐ Yes ☐ No
	If "yes," attach a separate signed/dated statement indicating whether the firm involved was the firm bidding on this contract or another firm. Please include the name of the company, name of the person within your firm who was associated with that company, year of the event, project owner, project name, contract value and the basis for the action.
Saf	ety .
8.	Has the Washington State Department of Labor and Industries, federal OSHA, or any other state's occupational safety and health agency cited your firm for any "serious," "willful" or "repeat" violations of its safety or health regulations in the past five years?
	☐ Yes ☐ No
	If "yes," attach a separate signed/dated statement describing each citation, including information about the dates of the citations, the nature of the violation, the project on which the citation(s) was or were issued, the amount of penalty paid, if any. If the citation was appealed and a decision has been issued, state the case number and the date of the decision.
9.	List the Experience Factor (Washington workers' compensation insurance) of your firm for each of the past three years. NOTE: An Experience Factor is calculated annually by the Washington Department of Labor

	Current Year:		Previous Year:		Year to previous year:		
·		-	actor for any of the		ars is or was 1.00 or higi se explain.	ner, attach	a letter o
Envi	ronmental						
10.	environmental en	nforcement		er your firr	gency, or any other state on or the owner of a pro	•	
	Yes	☐ No					
	the dates of the issued, the amo	citations, tl unt of pena	he nature of the vio	lation, the pector of the contraction with the contraction with the contraction with the contraction of the	ing each citation, including oroject on which the citates as appealed and a decision	ion(s) was c	or were
Part	D: Social Equity Co	mpliance		N. Company			
Soci	al Equity – Discrimin	ation					
					er been found by a cou t, in the provision of pu		
Soci	involved, the na	me of the porocess, and	Water A	f the invest	entifies the type of violati igation, the resolution in		S
12.	Has your firm, withi	n three (3)	ears of the bid subr	mittal date,	failed to meet :		
i	a. Mandatory DBE u	tilization go	als, for any public w	orks projec	t worked on?		
	Yes	No	Not Appli	cable			•
	b. Voluntary WMBE	utilization ϵ	goals for any public	works proje	ct worked on?		
	Yes	☐ No					
			ttach a separate sign Imstances for not m		tatement that includes t goal.	he project n	iame,
Аррі	renticeship						
	Has your firm, with utilization goals on p				date, failed to meet rec \$1 million?	Juired appro	enticeship

Yes N	Not Applicat	ole	
·	parate signed/dated staten r not meeting utilization.	nent that includes the project	name, public agency, and
Prevailing Wage			
·	- · · · · ·	years in which your firm was ro ite or federal prevailing wage la	
Yes N	No		
the name of the projection were initially underposed. Part E: Legal Matters Bonding/Surety Claims 15. For each bonding compared.	ect, the date of its completi aid and the amount of back ny used in the past 5 years,	ent describing the nature of eaction, the public agency; the number wages and penalties that you please list the bonding compa	nber of employees who were required to pay.
name, and phone numbe	r. 	Name of	Agent's Phone
Bonding Company	Address	Bonding Agent	Number
past firm's behalf as a rebond issued on your firm Yes If "yes," attach a sepatelephone number of the present status of	sult of a default or to sati 's behalf, in connection wit arate signed/dated statement the claimant or bonding continuous the claim, the date of reso	surety company made any pays sfy any claims made against a ha construction project. ent indicating the amount of eacompany, the date of the claim, lution of claim if resolved, the rution and the amount, if any, a	performance or payment ch claim, the name and the grounds for the claim, method by which such
Criminal Convictions			
		tate or federal criminal action for any formal conviction of any f	
			Dago E of 7

If "yes," attach a separate signed/dated statement, identifying who was involved, the name of the person or persons convicted, the name of the public agency, the date of the investigation and the grounds for the finding.

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18. List all claims involving your firm or any firm listed in I	• •
years which have resulted in partial or final settlemen	•
litigation. Please include information on any pending	
please attach a separate signed/dated statement, ide	ntifying the same information listed below.
☐ None/ Not Applicable	
Name of Project	Name of Owner and Contact Information
Name of Claimant	Claimant Contact information
Claim Description	
Name of Project	Name of Owner and Contact Information
Name of Claimant	Claimant Contact information
	A STATE OF THE STA
Claim Description	
Name of Project	Name of Owner and Contact Information
Hardware Committee Committ	
Name of Claimant	Claimant Contact information
Claim Description	
Part F: Signature	
The undersigned certifies that the information and data col	ntained herein is correct and complete. Failure to
disclose information or submitting false or misleading info	•
of award, contract termination, or may impact your ability	
	, as are one section by the city of country
Cignotius of Authorized Donnes autotics	Dete
Signature of Authorized Representative	Date
Printed Name of Authorized Representative	Title

Instructions for the Supplemental Bidder Responsibility Form

After bid opening and prior to award, the apparent low bidder must complete, sign and submit this form with attached documentation to the Contracting Services Division by one of the methods listed below. This information may be requested from additional bidders at the Owner's discretion, and if so, shall be provided within three (3) Business Days.

The Owner's evaluation may include further investigations to establish the responsibility, qualifications, financial resources and experience of a Bidder to complete the Work of this Contract. The Owner may contact previous owners or others to validate the information provided by the Bidder. The Owner will assess the information provided and other information gathered in determining whether a Bidder is responsible. Please list all information you feel is relevant to the Owner making an informed decision. The Owner reserves the right to request additional information from the Bidder.

For criteria with check boxes, the Bidder will check either "Yes" or "No." Where provided, the Bidder may check "Not Applicable" if the Bidder has not had a project which included this requirement. If "Not Applicable" is not an option, the Bidder would check "No." For each "Yes" answer on the form, the Bidder must provide a signed and dated statement providing the project information requested and explaining the extenuating circumstances.

Form submittal:

Submit this form to Contracting Services Division (CSD) of the City of Seattle Department of Executive Administration by one of the following methods by the close of business (5:00 pm) on the third (3) Business Day after the Date of Bid Opening (unless the specifications provide a different time or date):

Email (preferable) Lourdes. Bonifacio@ seattle.gov

with the Email Subject line: Supplemental Bidder Form for PW# [insert number]

Fax to: 206-684-4511 Attention: Lourdes Bonifacio,

Supplemental Bidder Form for PW# [insert number]

Street Address: 700 – 5th Ave. Room 4112, Seattle Municipal Tower, Seattle WA 98104

Attention: Lourdes Bonifacio,

Supplemental Bidder Form for PW# [insert number]

Post Office: Post Office Box: Seattle Municipal Tower, PO Box 94687, Seattle WA 98124-4687

Attention: Lourdes Bonifacio,

Supplemental Bidder Form for PW# [insert number]

If sending by courier (UPS, FedEx, etc.) the street address must be used. If mailing by regular US mail, the Post Office Box must be used. Bidders are responsible for ensuring that the proper Zip code is used. The City of Seattle will not be responsible for a late form.

Questions contact Maura Donoghue, Maura.donoghue@seattle.gov or 206-684-0386

Revised 12/10/2009

Attachment to Supplemental Bidder Responsibility Criteria Work Experience Form

Please complete one form per project and include the minimum number of projects (and forms) as requested. You may include any additional work experience you deem relevant to determining bidder responsibility. Please be sure to provide a thorough description of the work in order to demonstrate how your firm meets any required experience detailed in the specifications. You may attach additional documentation if needed.

	PRO	IECT DETAIL		
BIDDER'S COMPANY NAME	BIDDER CONTACT NAME & PHONE NUMBER			
	The state of the s			
PROJECT NAME	PROJECT PW CONTRACT NUMBER			
PROJECT OWNER	PROJECT LOCATION			
PROJECT OWNER CONTACT	OWNER'S TELEPHONE NUMBER			
NOTICE TO PROCEED DATE FINAL COMPLETION DATE		AWARDED CON' VALUE	TRACT	FINAL CONTRACT VALUE
PRIME CONTRACTOR NAME (IF NOT BIDDER) CONTE	RACTOR CONTACT N	NAME & PHO	ONE NUMBER (IF NOT BIDDER)
BRIEF PROJECT DESCRIPTIO	N The state of the			
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BRIEF SUMMARY OF TECHNIC SIMILAR EXPERIENCE AND A	CAL WORK COMPLETED BY	BIDDER, INCLUDING	ANY RELE	VANT DETAILS TO DEMONSTRATE
SIMILAR LAFLRICHOL AND A	NI NEGOTED EXI ENEROL	DETAILED IN THE O	. 20.	
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Government Accountability, Oversight and Financial Performance Committee

Staff Report

Agenda Item:	5	Name:	Kelli Carroll
Proposed No.:	2012-0122	Date:	April 10, 2012
Invited:	NA		

SUBJECT

A MOTION related to the establishment of a veterans internship program in King County, requesting the department of executive services human resources management division, to prepare and submit, for council review and acceptance, a report that evaluates program feasibility and implementation of a veterans internship program in King County.

SUMMARY

The proposed legislation asks the Executive's Human Resources Management Division to prepare and submit to Council a report that evaluates program feasibility and implementation of a veterans internship program in King County. The due date for the report is August 23.

This report is needed to inform the potential creation and implementation of internship programs, paid and/or unpaid, for veterans who return from war and experience challenges finding jobs.

A veterans internship program in King County would afford veterans with on-the-job training and work experience that will enable them to more effectively compete for jobs. It would also recognize that the men and women of the United States Military have technical and leadership skills that could directly benefit King County government.

BACKGROUND

In 2011, the U.S. Department of Labor reported unemployment among veterans between the ages of 18 and 24 averaged 30 percent, which was more than double the unemployment rate among non-veterans of the same age. The jobless rate for veterans of that age group has improved more recently, dropping to 20 percent in January, according to the Bureau of Labor Statistics.

While many military personnel are proficient managers and technicians, employers may not know how to take into account the practical experience a soldier has picked up in the service. Further, some veterans experience difficulty translating and conveying skills learned in combat to employers during interviews.

In 2007, Los Angeles County launched its Veterans Internship Program. It was designed to afford veterans with on-the-job training and work experience that in turn, enables veterans to effectively compete for permanent County jobs. San Diego County shares the same program design for its veteran internship program as well. In addition, the federal Veterans Administration along with the US Congress also have veterans internship programs.

ANALYSIS

The Proposed Motion calls for a report that evaluates program feasibility and implementation of a veterans internship program in King County. The report is to include the evaluation of existing county employment policies and practices for veterans and make recommendations on the establishment of a veterans internship program. The report will address how a veterans internship program would facilitate greater access and remove barriers to King County jobs for veterans. It would also include:

- An implementation schedule for establishing the veterans internship program
- Costs to operate the veterans internship program
- Potential funding sources for the veterans internship program
- Analysis of similar veteran internship programs instituted by municipalities

The report is to be transmitted with proposed legislation that would enact a veterans internship program.

There are several complimentary purposes to establishing a veterans internship program in King County.

- Assist veterans with the transition to the civilian workforce
- Provide the opportunity to develop on the job experience and training for a wide variety of careers in county government
- Help King County government departments and agencies develop an understanding of the applicable skills and abilities that returning veterans offer to the government work force
- Honor the service of veterans

The Proposed Motion has been reviewed by Council's Legal Counsel and no issues were identified. In addition, Executive staff have reviewed the Proposed Motion and have raised no concerns to Council staff. This legislation is ready for committee action.

ATTACHMENTS

- 1. Proposed Motion 2012-0122
- 2. "Returning National Guard Members Face Job Market Challenges", Minnesota Public Radio March 29, 2012



KING COUNTY

Attachment 1

Signature Report

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

April 6, 2012

Motion

	Proposed No. 2012-0122.1	Sponsors Dunn, Ferguson and Lambert
1	A MOTION related t	o the establishment of a veterans
2	internship program ir	King County, requesting the
3	department of execut	ive services human resources
4	management division	, to prepare and submit, for council
5	review and acceptance	e, a report that evaluates the
6	feasibility and implement	mentation of a veterans internship
7	program in King Cou	nty.
8	WHEREAS, for many vetera	ans of the United States military returning home to
9	civilian life creates many challenges	, and
10	WHEREAS, acquiring a job	can be the most difficult challenge of all for
11	returning veterans, and	
12	WHEREAS, veterans with n	nilitary experience sometimes have difficulty
13	presenting their skills and abilities to	employers in the civilian workforce, and
14	WHEREAS, the unemploym	ent rate for veterans of the Iraq and Afghanistan
15	conflicts has remained consistently l	nigher than the nation's, and
16	WHEREAS, the men and wo	omen of our military acquire tremendous technical
17	and leadership skills in a great many	professions during their training and deployment
18	and	

Motion Attachment 1

19	WHEREAS, a veterans internship program would assist veterans with the
20	transition to the civilian workforce, including developing on the job experience and
21	training for a wide variety of careers in county government, and
22	WHEREAS, a veterans internship program would help King County government
23	departments and agencies develop an understanding of the applicable skills and abilities
24	that returning veterans offer to the government work force, and
25	WHEREAS, our veterans and returning soldiers put their lives on hold when the
26	nation called, and
27	WHEREAS, we as a county honor the service and sacrifice of veterans by
28	welcoming them home, and
29	WHEREAS, we as a county can provide assistance to veterans in preparing them
30	for entry into the civilian workforce;
31	NOW, THEREFORE, BE IT MOVED by the Council of King County:
32	A. The department of executive services, human resources management
33	division, is requested to prepare and submit for council acceptance a report that evaluates
34	the feasibility and implementation of veterans internship programs in King County.
35	B. The report shall review and evaluate existing county employment policies and
36	practices for veterans and make recommendations on the establishment of paid and
37	unpaid veterans internship programs and include, but not be limited to:
38	1. How paid and unpaid veterans internship programs would facilitate greater
39	access and remove barriers to King County jobs for veterans;
40	2. An implementation schedule for establishing paid and unpaid veterans
41	internship programs;

Motion Attachment 1

42	3. Costs to operate the veterans internship program;
43	4. Potential funding sources for the paid veterans internship program; and
44	5. Analysis of similar veteran internship programs instituted by municipalities.
45	C. The report should be transmitted with proposed legislation that would enact
46	paid and or unpaid veterans internship programs.
47	D. The executive shall transmit to the council the report, proposed legislation and
48	a motion accepting the report by August 23, 2012, in the form of a paper original and an

Motion Attachment 1

49	electronic copy with the clerk of the counci	l, who shall retain the original and provide ar
50	electronic copy to all councilmembers.	
51		
		KING COUNTY COUNCIL KING COUNTY, WASHINGTON
	ATTEST:	Larry Gossett, Chair
	Anne Noris, Clerk of the Council	
	APPROVED this day of	,·
		Dow Constantine, County Executive
	Attachments: None	
	Attachments: None	

Returning National Guard Members Face Job Market Challenges

by Elizabeth Baier, Minnesota Public Radio March 29, 2012

FARMINGTON, Minn. — In a hopeful move for a National Guard family, Ashley and Kyle Laganiere bought their first house this week.

It might seem like an unusual move since Kyle Laganiere is still stationed in Kuwait and doesn't have a job waiting for him when he returns. But it's a move they've been planning for a long time.

"I've definitely lost some sleep over it, but we went forward with the loan just based on my income," Langaniere said. "So if the bank gave me a loan and they knew it was just my income, we could make it. Kyle will take the first job he can get."

Langaniere, 27, who served in the National Guard for three years and now works for the Department of Department of Veteran's Affairs in St. Paul, said she and her husband are confident that he will find work.

"He's got to hit the ground running when he comes home," she said. "Let's take a couple of weeks and spend time with the family and have some fun and see everybody, but then it's back to real life."

But that isn't certain. When the 2,700 members of the Minnesota National Guard begin arriving home beginning in May from Kuwait, one of the biggest challenges for many will be learning how to present their experience in a way employers will find useful.

About 19 percent of the state's Red Bulls brigade won't have a job lined up for themselves when they return, according to Guard officials. Unemployment rates for Minnesota veterans are more than three times the state's overall unemployment rate of 5.7 percent.

With that in mind, the Laganieres are carefully making choices as they look to the future. Their 4-bedroom, \$172,000 new home won't break their budget.

After her husband's last deployment, Langaniere started working on a degree in human services. Kyle is already sending resumes to prospective employers, including the Minnesota Department of Corrections and the Hennepin County Jail. He may also try to restart his landscaping business -- one he repeatedly has had to shut down each time the National Guard called him to duty.

Kyle Laganiere, 29, has struggled to find work after his previous tours of duty overseas in Kosovo from 2003 to 2004, and again from 2007 to 2008.

"It got to the point where, sadly, he didn't want to tell people he was in the guard because he didn't want to have to say he was getting deployed," Langaniere said of her husband's experience

after returning home four years ago. "When you get turned down for so many jobs that you're qualified for, you start to wonder if it's because they don't want to deal with your deployments anymore."

"I was there, I understand coming back and I understand it's frustrating. And when they say it can't be done, I'm an example it can be done."

- Scott Metcalf

Many in the Red Bulls are not waiting to return home to look for a job, said Maj. Aaron Krentz, deployment cycle support chief for Minnesota National Guard.

"They are not waiting to come home to really start this process," Krentz said. "They're well in tune with what's going on and they are being proactive in getting their resumes out there."

The veterans bring valuable experience to the civilian job market, Krentz said, but sometimes have trouble describing technical skills or specific job descriptions in a way that prospective employers will understand.

"They need to translate that into something the corporate world, that employers will understand. The platoon leader is a supervisor or they could be a manager of things in a logistical world." Krentz said. "But it's really important that they articulate that so a potential employer can understand the level or amount of responsibility that they've had."

Scott Metcalf helps the veterans articulate their military experience. He's a Disabled Veterans Outreach coordinator at the Minnesota Department of Employment and Economic Development Workforce Center in Rochester and part of a new support group for Red Bulls returning from Kuwait. The employment resource team will work with soldiers at job fairs around the state and regional workforce centers through the spring.

Metcalf recently critiqued a resume he received via email from a guardsman in Kuwait. Within seconds, he noticed problems on the resume. The soldier guardsman lists his qualifications as "thorough, reliable and dedicated to achieving goals."

"What's that mean? What kind of goals?" Metcalf asks. "You want to make it more specific. What job did they do? I drove 10,000 miles in Iraq without any accidents. That gives you something right there instead of 'achieving goals.' "

Metcalf will send this resume back and forth to the soldier over the next few weeks until it is polished enough for the veteran to send it to prospective employers.

He wants the guardsman to know that it's possible to restart civilian life after serving overseas. In 2005, he was injured in a Humvee accident in Iraq while serving with the Red Bulls.

"I was there, I understand coming back and I understand it's frustrating. And when they say it can't be done, I'm an example it can be done," Metcalf said. "I'm a disabled vet. But I was able to find a job, get back in the saddle again."



Government Accountability, Oversight and Financial Performance

STAFF REPORT

Agenda Item:	6	Name:	John Resha
Proposed No.:	2012-B0058	Date:	April 10, 2012
Invited:	Charles Gaither, Director, Office of Law Enforcement Oversight		

SUBJECT

A briefing regarding the Office of Law Enforcement Oversight (OLEO).

BACKGROUND

In October 2006, the Council approved Ordinance 15611 regarding civilian oversight of the King County sheriff's office. In doing so, the Council sought to establish a system of civilian oversight to monitor ongoing investigations of misconduct, help resolve cases, implement methods for increasing the level of public trust and transparency, and identify systemic issues within sheriff's office and offer recommendations for reform. Shortly after the passage of the Ordinance, the King County Police Officers Guild filed an unfair labor practice charge against King County. In November 2007, King County and the King County Police Officers Guild finalized an agreement that Ordinance 15611 would be treated as a labor policy and that this policy would be bargained in good faith. The King County Police Officers dismissed its unfair labor practice charge against the County. The bargaining was finalized in December 2008 via Ordinance 16327, which approved a new five-year collective bargaining agreement between King County and the King County Police Officers Guild.

In May 2009, Council amended Ordinance 15611 per the bargaining agreement and adopted Ordinance 16511, which reflected the revised role and conditions of OLEO. In 2011, a candidate recommendation committee was convened per Ordinance 16511 to recommend candidates for the position of OLEO Director. Following this committee's recommendation, the Executive appointed Mr. Charles Gaither to this position and the Council, on September 19, 2012, confirmed Mr. Gaither as the OLEO Director.

The 2012 budget, Ordinance 16717, appropriated \$454,000 and four FTE for implementation of the office. Ordinance 16511 also identified the process for hiring an OLEO director as well as providing for additional citizen advisory support. This briefing is focused on the annual reporting and operational plans for OLEO.

K.C.C. 2.75.050(C) states:

- C. Issue annual reports, beginning March 1, 2010. The office shall file twelve copies of each report with the clerk of the council, for distribution to all councilmembers. To facilitate availability of the reports to the public, the office shall also retain paper copies of the reports and post the reports on the Internet. The office shall provide in the reports:
- 1. A statistical analysis of complaints, investigative findings and final discipline for sustained complaints. The reports should include information about the number and type of misconduct cases in which the director did not certify that the investigation was thorough and objective; and
- 2. Make recommendations for action by the sheriff on needed improvements in policies, procedures and practices stemming from analyses that look beyond the individual cases of misconduct to identify systemic problems within the sheriff's office. In addition to investigational materials available to the office, the director shall make use of all other available materials, including internal and external audits and reviews of the sheriff's office and critical incident reviews, in developing and making recommendations for improvements.

Given Mr. Gaither's limited time in his new role, his opportunity to produce a deep quantitative and qualitative annual report has been limited. In fact his work to date has been focused on:

- Establishing the office and its administrative presence;
- Contracting for a baseline independent assessment of risk associated with the King County Sheriff's Office policies, procedures and practices, looking beyond the individual cases of misconduct to identify systemic problems within the sheriff's office. The result of this analysis is anticipated in second quarter 2012; and
- Developing an operational plan to guide and add shape to the direction of the office (attachment 1).

As part of this briefing, Mr. Gaither will share a limited 2011 Annual Report and a look forward at 2012.

OLEO Operational Plan Overview

The operational plan largely follows Council's original plan for OLEO. Its major difference is the focus on proactive, systemic risk assessment and management, which is a best practice in the law enforcement oversight industry.

The plan identifies the purpose, mission, key functions and methods for achieving the functions. The document is forward looking and expresses interest that are for a future state, rather than what is authorized under adopted King County Code.

Mission

Delivering independent and effective oversight through community engagement, collaboration and accountability

Key Functions

Police Performance Auditing

 Audit specific functions of the KCSO to identify risks and to mitigate them through well reasoned recommendations.

Use of Force Review

 Be involved throughout the investigative and adjudicative process of every major use of force incident involving a KCSO employee.¹

Public and Employee Complaints

- Assists members of the public as well as KCSO employees in filing complaints of misconduct involving KCSO employees.
- Assists KCSO employees in matters involving allegations of retaliation and other workplace concerns, as well as monitors KCSO's investigations into such matters to ensure that both the employee's rights as well as KCSO's mission are protected.
- Investigates, in response to a complaint or on its own initiative, any administrative act by the KCSO when deemed necessary by OLEO to further its mission.
- Ensures that other complaints of misconduct are properly handled and are thoroughly and objectively investigated.

ATTACHMENTS

1. OLEO Operational Plan

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¹ Major use of force incidents include those that could result in serious risk of injury, death, or civil liability. Examples include, but are not limited to, an officer-involved shooting, a head strike with an impact weapon, an incustody death, and a law enforcement related injury involving hospitalization.

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OFFICE OF LAW ENFORCEMENT OVERSIGHT (OLEO) (OPERATIONAL PLAN)

Purpose

The King County Office of Law Enforcement Oversight (OLEO) was created to assure integrity and transparency of the King County Sheriff's Office (KCSO) and its employees. Housed within the legislative branch of County government, OLEO is an independent law enforcement oversight agency made up of civilians with expertise in law, police operations, police performance auditing, and risk management.

Mission

Delivering independent and effective oversight through community engagement, collaboration, and accountability.

OLEO proactively identifies systemic problems within KCSO, assures KCSO complies with best practices in the law enforcement community, and presents reasoned recommendations to mitigate risk and to advance integrity and transparency in policing.

OLEO conducts community outreach to educate the community about its role in overseeing KCSO on a periodic basis, especially when high-profile use of force incidents and other events of particular interest to the community occur.

Through the analysis of data necessary to effectively manage risk and evaluate the integrity of internal controls, OLEO carries out this mission through three vital functions: Police

Performance Auditing, Use of Force Review, and the assessment of Public and Employee

Complaints. Following its review, OLEO issues detailed reports, both quarterly and annually, of its findings to the King County Council and the King County Sheriff to assure that those functions are being performed with accuracy and integrity. The responsibility and objectives of each of the three functions is described below.

Police Performance Auditing

- Audit specific functions of the KCSO to identify risks and to mitigate them through well reasoned recommendations. Audit areas include, but are not limited to:
 - 1. Complaint Investigations;
 - 2. Motor Vehicle and Pedestrian Stops;
 - 3. Warrant Application and Supporting Affidavit;
 - 4. Confidential Informants;
 - 5. Use of Force Investigations; and
 - 6. Arrest Booking and Charging Reports.

Use of Force

- OLEO will be involved throughout the investigative and adjudicative process of every major use of force incident involving a KCSO employee.¹ OLEO's involvement in these matters includes:
 - 1. Being immediately notified by the KCSO Command Post of a Critical Incident, where Critical Incident means:
 - a. An officer-involved shooting resulting in death or injury;
 - b. The use of force resulting in death or serious bodily injury;
 - c. An in-custody death;
 - d. A vehicular pursuit resulting in death or serious bodily injury;
 - e. A traffic collision involving an officer resulting in death or serious bodily injury; or
 - f. Any incident of workplace violence.
 - 2. Being present at the scene of a Critical Incident and observing the investigation in progress;
 - 3. Reviewing KCSO's investigation of the incident and conducting additional investigation if needed;
 - 4. Attending any KCSO board reviewing use of force;
 - 5. Reviewing and assessing the KCSO investigative reports and the Sheriff's final report; and
 - 6. Preparing an evaluation and assessment the KCSO's investigative reports and the Sheriff's final report.

Public and Employee Complaints

- Assists members of the public as well as KCSO employees in filing complaints of misconduct involving KCSO employees.
- Assists KCSO employees in matters involving allegations of retaliation and other
 workplace concerns, as well as monitors KCSO's investigations into such matters to
 ensure that both the employee's rights as well as KCSO's mission are protected.
- Investigates, in response to a complaint or on its own initiative, any administrative act by the KCSO when deemed necessary by OLEO to further its mission.
- Ensures that other complaints of misconduct are properly handled and are thoroughly and objectively investigated.
- Prepares an annual review and assessment, to be presented to the Council in public session, of KCSO's handling of complaints and any claims of retaliation.

¹ Major use of force incidents include those that could result in serious risk of injury, death, or civil liability. Examples include, but are not limited to, an officer-involved shooting, a head strike with an impact weapon, an incustody death, and a law enforcement related injury involving hospitalization.

Operational Authority

The operational authority that OLEO needs in order to accomplish its mission includes the following.

- To mitigate risks inherent to police operations, the Office needs the authority to respond to, review, and investigate the following incidents, whether classified as misconduct or not, without having to wait for the conclusion of any other review or investigation of the incidents:
 - a. Use of force investigations;
 - b. The negligent or accidental discharge of a firearm;
 - c. Officer involved shootings, even when the rounds fail to strike the suspect;
 - d. In custody deaths, which occur while the victim and/or suspect is under the control of KCSO personnel;
 - e. Law enforcement related injuries (i.e., head strikes with a baton or other impact weapon, carotid restraint control holds, positional asphyxia, or the discharge of a TASER);
 - f. Incidents involving K-9 bites;
 - g. Instances of workplace violence;
 - h. Vehicular pursuits or accidents resulting in death or serious injury to KCSO personnel or members of the public;
 - i. Criminal investigations involving KCSO deputies; and
 - j. Any incident that could expose King County to civil liability.
- 2. To assure the adequacy of supervisory oversight and the Sheriff's internal discipline process, OLEO needs the authority to:
 - a. Assess the manner in which specific instances of discipline were recommended and administered by KCSO, including any settlements of grievances or appeals related to the discipline;
 - Access crime scenes to evaluate the quality of internal investigations and the conduct of the involved Deputy;
 - c. Assess KCSO investigations, whether classified as misconduct or not, especially those that involve high risk incidents or expose King County to potential civil liability;
 - d. Respond to Critical Incidents, including review and investigation as needed;
 - e. Have access to review board files and findings, such as those of the Use of Force Review Boards, Shooting Review Boards, and Accident Review Boards, for purposes of evaluation and oversight; and
 - f. Review and assess KCSO Internal Investigations Unit processes, investigations and findings.
- 3. To support KCSO's implementation of best practices in the law enforcement community, OLEO needs the authority to:

- a. Conduct performance audits of KCSO standards and procedures to identify risk and determine the adequacy of policies, training, and internal controls;
- b. Audit and review investigative reports (i.e., arrest, booking, and charging reports) to assure compliance with Department policy and the rule of law; and
- c. Conduct audits and reviews of allegations of racial profiling and other Constitutional violations such as those involving search and seizure, *Miranda*, and due process.
- 4. To assure OLEO and its employees have unfettered access to Department files and personnel, OLEO needs to have the following provision memorialized in the KCSO Manual:

INQUIRIES OR INVESTIGATIONS BY THE OFFICE OF LAW ENFORCEMENT OVERSIGHT

Duty to Provide Access to Department Records and Information: Per an Agreement approved by the King County Sheriff's Office, Department employees have an affirmative duty to cooperate fully with the Office of Law Enforcement Oversight and to provide complete, unrestricted and prompt access to inspect and/or photocopy all King County Sheriff Office records, including reports, audits, reviews, plans, projections, documents, files, contracts, memoranda, correspondence, data or information on audio/video computer tape/disc or other materials of the Department, including ongoing and in-progress matters. The Office of Law Enforcement Oversight is not required to articulate to the Department any reason or rationale for any specific request.

No Department protocols restricting access to Department records or information shall be applied to the Office Law Enforcement Oversight. In order to carry out the duties of the office, the Office of Law Enforcement Oversight shall have prompt access to any employee of the King County Sheriff's Office, subject to limitations imposed by law or collective bargaining agreement.

When inspecting or photocopying Departmental records or evidence maintained by the Department, the Office of Law Enforcement Oversight shall follow the same protocols pertaining to chain-of-custody, preservation of integrity of physical evidence and confidentiality applicable to Department personnel. When requesting materials from an inprogress crime investigation, the Office of Law Enforcement Oversight shall coordinate all activities with the Officer in Charge in a manner which does not interfere with or compromise the investigation.



Government Accountability, Oversight and Financial Performance Committee

STAFF REPORT

Agenda Item:	7	Name:	Mike Alvine
Proposed No.:	2012-B0057	Date:	April 10, 2012

SUBJECT: A briefing on changes to the appointment and confirmation process for members of the Citizens' Elections Oversight Committee.

BACKGROUND:

The King County Council has created three Citizen's Elections Oversight Committees (CEOC). The first was created in July 2003, the second was created in April 2005 and the current non-expiring committee was created in May 2006 through Ordinance 15453. On March 5th of this year the Council approved Ordinance 17273 adding a member to represent the Vietnamese-speaking community and changing the process for appointing and confirming members of the CEOC.

DISCUSSION:

Previous Appointment/Confirmation Process: The previous process for appointing members to the CEOC was quite simple. The chair and the vice chair of the County Council solicited nominations for vacancies from other Councilmembers. The chair and the vice chair then jointly appointed members who were then confirmed by Motion.

New Appointment/Confirmation Process: The new process includes the following elements.

- 1. The Chair notifies Councilmembers of an opening on the CEOC.
- 2. The Chair directs staff to prepare a job description and list of qualifications to be a CEOC member. (Draft documents have been prepared and are attached to this staff report.)
- 3. The CEOC vacant position will then be advertised in the newspaper. In the case of filling vacancies to represent the Chinese-speaking and Vietnamese-speaking communities, local newspapers that serve these communities will also likely be used. Draft administrative procedures also suggest posting the opening on the County's website.
- 4. Interested persons must fill out an application. All applications will be forwarded to Councilmembers and to the membership of the CEOC. The CEOC if it wishes, may

- make comments to the Employment and Administration Committee regarding the applicants but is not required to do so.
- 5. The Council's Employment and Administration Committee will then review the applications, interview the applicants (if necessary) and by majority vote appoint a candidate to fill the vacant CEOC position.
- 6. The Council must then confirm the appointment by motion.

Draft documents for this process are being reviewed by the chair of the Council who must approve them. These drafts are attached to the staff report.

ATTACHMENTS:

- 1. Ordinance 17273
- 2. Draft Letter from Council Chair
- 3. Draft Qualifications and Responsibilities Document
- 4. Draft Application Document
- 5. Draft Administrative Process for the Appointment and Confirmation of CEOC Members



KING COUNTY

Attachment 1

Signature Report

1200 King County Courthouse 516 Third Avenue Seattle, WA 98104

April 6, 2012

Ordinance 17273

Proposed No. 2012-0089.2

Sponsors Ferguson, Hague, Lambert, Gossett and von Reichbauer

1	AN ORDINANCE related to membership and
2	representation on the citizens' elections oversight
3	committee; and amending Ordinance 15453, Section 3, as
4	amended, and K.C.C. 2.53.021.
5	STATEMENT OF FACTS:
6	1. The citizens' elections oversight committee has served as a significant
7	resource and asset to King County voters and to King County in its role of
8	providing oversight and advice on King County elections.
9	2. The committee was created by the council in May 2006. Since that
10	time, an additional language requirement has been placed on King County
11	by Section 203 of the federal Voting Rights Act, which requires that
12	political subdivisions provide alternate language ballots and voter
13	education materials if they have more than ten thousand or over five
14	percent of the total voting age citizens who are members of a single
15	minority language group and have limited English language proficiency.
16	Following the results of the 2010 Census, the county must now print
17	ballots and voter education materials in Vietnamese as well as Chinese.
18	3. It is appropriate that the Vietnamese-speaking community be
19	represented on the committee.

20	BE IT ORDAINED BY THE COUNCIL OF KING COUNTY:
21	SECTION 1. Ordinance 15453, Section 3, as amended, and K.C.C. 2.53.021 are
22	each hereby amended to read as follows:
23	A. ((The chair of the council and the council vice chair shall solicit nominations
24	for membership from all council members. The chair of the council and the council vice
25	chair shall jointly appoint oversight committee members who are confirmed by motion to
26	the committee.
27	B.)) Committee membership shall include:
28	1. One representative from a nonpartisan organization active in King County
29	that evaluates candidates and ballot measures, such as the Municipal League;
30	2. One representative from a nonpartisan organization active in King County
31	that provides elections information to the public, such as the League of Women Voters;
32	3. One representative of an independent research and policy institute; and
33	4. One representative from a junior taxing district;
34	5. One representative of the Chinese-speaking community;
35	6. One representative of the Vietnamese-speaking community;
36	7. One representative from each of any other language minority community for
37	which the Director of the Bureau of the Census determines by publication in the Federal
38	Register that King County is required to provide minority language assistance under
39	Section 203 of the Voting Rights Act;
40	((7.)) $\underline{8}$. Two King County registered voters who are not representatives of any
41	of the groups listed in subsection $((B_{-}))\underline{A}.1$. through $((5-))\underline{7}.$ And $((7-))\underline{9}.$ through $((12-))$
42	14. of this section;

43	((7-)) <u>9.</u> One representative from the King County Democratic Party;
44	((8.)) 10. One representative from the King County Republican Party;
45	((9.)) 11. One representative from the Washington state Democratic Party;
46	((10.)) <u>12.</u> One representative from the Washington state Republican Party;
47	((11.)) 13. One ex officio, nonvoting representative from the Office of the
48	Secretary of State;
49	((12.)) 14. One ex officio, nonvoting representative from the Washington State
50	Association of County Auditors;
51	B. The process for filling vacancies on the committee is:
52	1. The chair of the council shall notify councilmembers of vacancies on the
53	committee and shall direct council staff to develop a job description and list of
54	qualifications for committee members, as well as an application form;
55	2. The open positions shall be advertised at a minimum in the county's
56	newspaper of record;
57	3. The chair of the council shall direct council staff to develop administrative
58	procedures for accepting applications. All applications shall be forwarded to all county
59	councilmembers. Applications shall also be forwarded to the citizens' elections oversight
60	committee for review and the committee may provide feedback to the employment and
61	administration committee;
62	4. The employment and administration committee shall review applications, and
63	may interview applicants. By majority vote, the employment and administration
64	committee shall appoint members to the citizen oversight committee; and
65	5. Appointments shall be confirmed or rejected by the full council by motion.

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C. When the Director of the Bureau of the Census determines by publication in the Federal Register that King County is no longer required to provide minority language assistance under Section 203 of the Voting Rights Act to a language minority community, the term of the committee member representing that community expires and committee membership representing that community is no longer required. D. All members should have: 1. A working knowledge of local or state government elections operations and management; 2. A strong commitment to an accountable, transparent, well-managed and efficient elections operation in King County; and 3. A willingness to commit the time necessary to attend committee meetings and activities. ((D.)) E. Except for the member representing the Washington State Association of Auditors, a nominee or appointee to the committee shall not hold elective public office or be a candidate for election to public office, other than as a precinct committee officer. ((E.)) F. Except for the ex officio members, members shall serve three-year terms. However, the representatives representing the groups under subsection ((B.))A.6, ((9-)) 10. and ((10-)) 11. of this section appointed in 2006 initially shall serve one-year terms and the representative representing the group under subsection ((B_{-}))A.1, 2, ((7_{-})) 8. and ((8.)) 9. of this section appointed in 2006 initially shall serve a two-year term. Ex officio members serve at the pleasure of their office or association. The member representing the Vietnamese-speaking community shall serve a three-year term that begins on the date of appointment to the committee and expires December 31, three years

89 fter the appointment. Any other members that may be added as required by this 90 ordinance and under Section 203 of the Voting Rights Act shall serve three-year terms that begin on the date of appointment to the committee and expire December 31, three 91 years after the appointment. 92 93 Ordinance 17273 was introduced on 2/27/2012 and passed by the Metropolitan King County Council on 3/5/2012, by the following vote: Yes: 7 - Mr. Phillips, Mr. von Reichbauer, Mr. Gossett, Ms. Hague, Ms. Lambert, Mr. Ferguson and Mr. McDermott No: 0 Excused: 2 - Ms. Patterson and Mr. Dunn KING COUNTY COUNCIL KING COUNTY, WASHINGTON Larry Gossett, Chair ATTEST: Anne Noris, Clerk of the Council APPROVED this _____, day of ______, ____. Dow Constantine, County Executive **Attachments:** None

Date
Dear Councilmembers,
The purpose of this letter is to inform you that there is a vacancy on the Citizens' Elections Oversight Committee (CEOC). The specific vacancy is As you are aware, this is a very important committee that has served the Council very well and served the voters of King County well.
I am asking you to recommend nominees for this position who you feel would recognize the important responsibility of serving on this committee and who have the time to serve. Enclosed with this letter are (1) a document that describes the qualifications and responsibilities to serve on the committee, (2) an application to be a member of the committee and (3) the administrative procedures for filling vacancies on the committee.
A notice of this vacancy will be publishes in the Seattle Times and in community newspapers as appropriate. If you or your potential nominee have questions about the vacant position, please contact our staff Mike Alvine (206) 296-0350.
Thank you for responding within two weeks from the date of this letter.
Sincerely,
Larry Gossett, Chair, Metropolitan King County Council
Enclosures

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King County Citizens' Elections Oversight Committee

The following information describes the qualifications for being a member of the Citizens' Elections Oversight Committee (CEOC) and responsibilities expected for members of the committee.

Qualifications to be a CEOC member

- 1. A working knowledge of local or state government elections operations and management.
- 2. A strong commitment to an accountable, transparent, well-managed and efficient elections operation in King County.
- 3. A willingness to commit the time necessary to attend committee meetings and activities.
- 4. Except for the member representing the Washington State Association of Auditors, a nominee or appointee to the committee shall not hold elective public office or be a candidate for election to public office, other than as a precinct committee officer.
- 5. For members that represent the Chinese- and Vietnamese-speaking communities it is highly desirable to be able to read the respective language and to demonstrate strong ties to the respective communities.
- 6. It is helpful for all members to have good oral communication skills as well as interpersonal skills and to be able to work well in a group situation.

Responsibilities of CEOC Members

- 1. Monitor the primary and general elections and canvassing board meetings to observe if proper procedures are followed, to report on any problems that are observed or come to light, to recommend corrective actions on problems that may arise and to ensure that any problems that arise are discussed in an open and public manner. The committee shall report to the council in a timely way on any significant problems that might occur or on any serious concerns the committee may have.
- 2. Review recent reports on elections and recent legislation that affects elections standards, procedures, equipment and technologies.
- 3. Conduct oversight of the implementation of new standards or procedures for elections as mandated by federal, state or county legislation.
- 4. Meet at least quarterly.
- 5. Submit a report to the council on its observations, findings and recommendations regarding the primary and general elections by February 1 of each year by filing eleven copies of the report with the clerk of the council for distribution to all Councilmembers. (Staff drafts the report based on input from CEOC members.)

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King County Citizens' Elections Oversight Committee

APPLICATION FOR MEMBERSHIP

Please describe your knowledge and experience under each element. If you have no experience or knowledge for a particular element, please indicate so. When complete, this document should be no more than 3 (4?) pages. Do not change the font or margins.

Qualifications to be a CEOC Member

- 1. A working knowledge of local or state government elections operations and management.
- 2. A strong commitment to an accountable, transparent, well-managed and efficient elections operation in King County.
- 3. A willingness to commit the time necessary to attend committee meetings and activities.
- 4. Except for the member representing the Washington State Association of Auditors, a nominee or appointee to the committee shall not hold elective public office or be a candidate for election to public office, other than as a precinct committee officer. (Do you hold an elective office?)
- 5. For members that represent the Chinese- and Vietnamese-speaking communities it is highly desirable to be able to read the respective language and to demonstrate strong ties to the respective communities.
- 6. It is helpful for all members to have good oral communication skills as well as interpersonal skills and to be able to work well in a group situation.
- 7. Are you able and do you commit to fulfilling the responsibilities of membership as outlined in the CEOC Qualifications and Responsibilities document?

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King County Citizens' Elections Oversight Committee Administrative Procedures for Filling Vacancies

This document describes the administrative procedures for filling a vacancy on the Citizens' Elections Oversight Committee (CEOC).

Procedures for filling CEOC vacancies

- Upon being notified of a vacancy on the CEOC, the chair will send a letter to Councilmembers soliciting nominees. The letter shall identify the specific vacancy or vacancies and enclosed with the letter shall be the Qualifications/Responsibilities document for being a member of the CEOC, the application form and the Administrative Procedures document for filling CEOC vacancies.
- 2. At the chair's direction, the Council staff member who staffs the CEOC shall ensure that a notice of the vacancy is published in a local paper of wide circulation. In the case of filling vacancies to represent the Chinese-speaking and Vietnamese-speaking communities, local newspapers that serve these communities shall also be used. At the chair's discretion, vacancies may be posted on the County's website.
- 3. Council staff shall forward all applications to Councilmembers and to the members of the CEOC.
- 4. The CEOC may provide feedback to the Council's Employment and Administration Committee (EAC) but is not required to do so.
- 5. The EAC will review all applications and may interview candidates. By a majority vote, the EAC will appoint new members to the CEOC.
- 6. Following appointment, all new members of the CEOC must be confirmed by motion.
- 7. For the positions representing the Secretary of State and the Washington State Association of County Auditors, the the Secretary of State or Association of County Auditors shall still provide a resume for their nominee rather than filling out the application. The EAC will review the resume of the nominee, interview the nominee if necessary and make the appointment which must be confirmed by motion by the Council.

Approved by the Chair of the Council	Date	